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TO: RAILS Consortia Committee
FROM: Anne Slaughter
SUBJECT: LLSAP Support and RAILS budget

Attached to this memo you will find two documents that came together as we have analyzed how RAILS provides support to LLSAPs. The first is a summary breakdown of all support to LLSAPs from FY2015-FY2022 via the LLSAP Support Grant and Catalog Membership Grant programs. The second presents the support formula we've used for FY2022 and will use for FY2023. You've seen the formula itself, but this document additionally illustrates the key values represented by the various metrics. We look forward to hearing your thoughts.

RAILS Support to LLSAPs FY2015-FY2022

LLSAP Support Grant & Historical Allocations

Before FY2020, the value of in-kind services was calculated and deducted from the total allocation, and in some years, certain LLSAPs paid fees back to RAILS to offset support expenses that exceeded the allocation. FY2015 predates the development of a support formula, and support expenses were not determined through an allocation. In FY2020 and subsequent years, the value of in-kind services other than personnel was not calculated or deducted from the total allocation, and these services are now provided in addition to the grant funding. RSA's personnel expenses are included in their total allocation; all other figures show financial awards unless otherwise noted. These amounts do not include the 30% rebate for 100% eRead Illinois participation, in-kind services (besides personnel) provided after FY2020, or other occasional additional and project-specific one-time payments and reimbursements throughout the years.

	FY2015	FY2016	FY2017	FY2018	FY2019	FY2020	FY2021	FY2022	Total	FY21 Members (Excluding union list)
CCS	\$0	\$0	\$0	\$0	\$0	\$167,319	\$164,088	\$187,966	\$519,373	28
PLC	\$0	\$0	\$0	\$0	\$0	\$53,571	\$53,038	\$53,887	\$160,496	6
PrairieCat	\$908,847*	\$672,690*	\$748,174*	\$678,890*	\$767,905	\$559,731	\$533,081	\$559,218	\$5,428,536	99
					Includes \$588,542 in financial support plus in- kind services					
RSA	\$742,484*	\$752,479*	\$770,718*	\$746,188*	\$817,927*	\$893,925	\$881,012	\$857,120	\$6,461,853	139
RRLC	\$0	\$0	\$0	\$0	\$0	\$50,775	\$56,764	\$69,118	\$176,657	11
SWAN	\$410,498*	\$565,927	\$572,581	\$568,629	\$664,167	\$524,679	\$562,018	\$522,691	\$4,391,190	100
		Includes \$349,143 in financial support plus in- kind services	Includes \$485,670 in financial support plus in- kind services	Includes \$503,447 in financial support plus in- kind services	Includes \$598,985 in financial support plus in- kind services					
Total**	\$2,061,829	\$1,991,096	\$2,091,473	\$1,993,707	\$2,250,000	\$2,250,000	\$2,250,000	\$2,250,000	\$17,138,105	383

*Support provided entirely as in-kind services

**In FY2016-FY2018, the balance of the budgeted \$2,250,000 was provided to MAGIC. In FY15, the total support provided was \$2,343,507, with the balance provided to MAGIC.

Catalog Membership Grants

This summarizes all grant awards made to libraries through the Catalog Membership Grant program, which offsets many of the one-time expenses associated with joining an LLSAP. In some cases these awards were made directly to libraries, and in others, the LLSAP applied for the funding directly, as the majority of the expenses are fees paid to the LLSAP's ILS vendor. Libraries joining CCS, PLC, and RRLC were not eligible for grant funding before these groups were formally designated as LLSAPs in FY2019.

	FY2015	FY2016	FY2017	FY2018	FY2019	FY2020	FY2021	FY2022	Total	Libraries Added
CCS	\$0.00	\$0.00	\$0.00	\$0	\$82,660.00	\$83,830.00	TBD	TBD	\$166,490.00	4
PLC	\$0.00	\$0.00	\$0.00	\$0	\$0.00	\$0.00	TBD	TBD	\$0.00	0
PrairieCat	\$92,036.59	\$443,249.18	\$53,699.94	\$0	\$187,955.10	\$8,846.00	TBD	TBD	\$785,786.81	31
RSA	\$110,805.92	\$24,257.40	\$34,992.85	\$0	\$176,515.12	\$0.00	TBD	TBD	\$346,571.29	14
RRLC	\$0.00	\$0.00	\$0.00	\$0	\$26,348.00	\$0.00	TBD	TBD	\$26,348.00	2
SWAN	\$95,964.04	\$0.00	\$311,307.21	\$0	\$38,480.00	\$89,410.16	TBD	TBD	\$535,161.41	25
Total	\$298,806.55	\$467,506.58	\$400,000.00	\$0	\$511,958.22	\$182,086.16	TBD	TBD	\$1,860,357.51	76

LLSAP Support Formula: Key Values

Metric	Function	Rationale
<i>Key Value: Resource sharing activities</i>		
ILL/RB Transactions Total annual interlibrary loan and reciprocal borrowing transactions	Distribution is relative to the percent of the total transactions each LLSAP accounts for, regardless of other characteristics of the LLSAP or member libraries.	Directly reflects the contributions of an individual LLSAP to the total volume of resource sharing in all RAILS LLSAPs.
<i>Key Value: Support is distributed equitably, with an emphasis on feasible participation for libraries of all types, sizes, and funding levels</i>		
Annual Fee % of Operating Budget LLSAP annual fee as a percentage of library's total annual operating budget (public libraries only)	Distributed across quartiles, where the bottom 25% of all LLSAP member libraries (Tier 1) pay the highest percentage of their budget for their LLSAP membership. Tier 1 receives 40% of the allocation, and the remaining tiers receive 30%, 20%, and 10%, respectively.	Benefits libraries that are less well-funded and making a greater proportional investment in their LLSAP membership.
Collection Expenditures Collection expenditures per capita (total budget for books, periodicals, audiovisual, CDs, and electronic resources)	Distributed across quartiles, where the bottom 25% of all LLSAP member libraries (Tier 1) spend the least per capita on their collection. Tier 1 receives 40% of the allocation, and the remaining tiers receive 30%, 20%, and 10%, respectively.	Benefits libraries that have a comparatively smaller collection budget for the size of their service population. For public libraries, the RAILS membership standards included in 2021 certification in addition to the Serving Our Public standards help to provide a control against underfunding a collection budget.
<i>Key value: Increase consortial membership</i>		
Number of Members	Not a separate metric, but the Annual Fee and Collection Expenditures metrics are calculated using data from each individual library, replacing the flat per-agency amount in previous formulas.	Each member library's data drives additional funding to the LLSAP, according to the structure of the metric.
Multi-type Allocation Multitype membership bonus (nonpublic libraries only)	Allocation is relative to the percent of the total nonpublic member library agencies each LLSAP accounts for.	Benefits LLSAPs with multitype membership.